# FTA/NCPP PPPs and Use of Availability Payments Atlanta, GA

March 26, 2009



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Overview of PPPs

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# Public Private Partnerships

### What is a PPP?

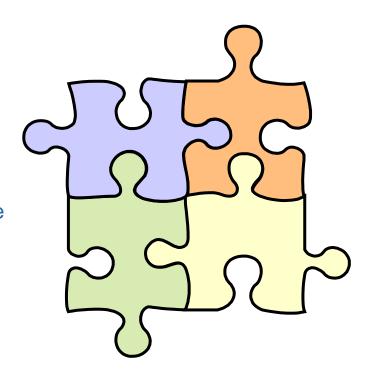
- A collaborative contractual arrangement between public sector and private sector entities to design, plan, finance, construct and or operate projects
- Allows for project risks to be transferred to the party best equipped to handle them

### Why PPP?

- Allows for access to private capital
- Better allocation of risks to the party best suited to handle
- Leverage private sector innovation in planning, design, and delivery phases

### Who Uses PPP?

- Much of the world (started in the UK)
- Industries include: transportation, water, power, health care, housing, and defense

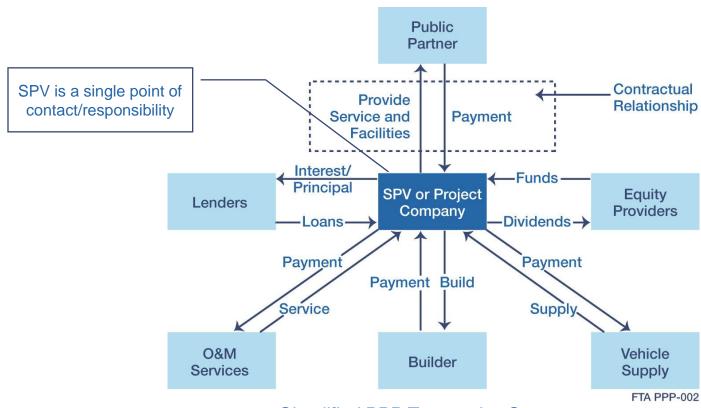


# Key Differences between PPPs and Traditional Procurement

- Key risks are allocated to the party best suited to manage that risk
- Private sector equity investments required
- Single long-term Concession Agreement versus multiple contracts
- Private sector returns and payments linked to satisfactory delivery of the asset and performance over the life of the contract
- Timing of payments
  - Lower up front capital costs
  - Steady, predictable stream of payments throughout the life of the concession

# Typical PPP Structure/Arrangement

In a typical PPP, the structure transfers risks and rewards to the private partner by providing commercial and financial incentives. It allows the public authority to have a single point of responsibility and accountability.



# Typical PPP Structure/Arrangements (cont'd)

### **Key Elements of a PPP Structure/Arrangement**

### **Contracts**

- Transit authority enters into <u>one</u> agreement with a private partner, represented by a Special Purpose Vehicle (SPV) or Project Company (Project Co)
- The SPV lets contracts to designers, builders and service providers for the construction and the provision of services

### **Finance**

- The SPV raises equity and debt to finance the project
- Some capital contribution may come from the public sector (e.g., from a FFGA)

### Vehicle Supply

 Can be integrated into the PPP agreements or procured under a separate agreement by the public partner

# Risk Allocation in Typical PPP Models

Many of the risks that would normally be borne by public partner in a traditional procurement are allocated to the private sector under the PPP model. The table below illustrates how key risks are shared in a model transit PPP.

### High-Level Risk Allocation Matrix (RAM) for a PPP Structure

Key Risks	Allocation under a	Allocation under a typical transit PPP	
	Public Sector	Private Sector	
Pevelopment			
Performance		Х	
Interface		Х	
Design			
Scope		Х	
Errors and Omissions		Х	
Interference/Coordination		Х	
Lifecycle		Х	
Construction			
Performance		Х	
Schedule		Х	
Cost Overruns		Х	
Changes in Scope	Х		
Force majeure	Sha	Shared	
Financing			
Additional financing costs due to schedule slippage		Х	
Interest Rate risk		Х	
/ehicle Supply			
Supply/Performance Risk		Х	
Financing Risks		Х	
Defects		Х	
Maintenance and lifecycle			
Maintenance level		Х	
Defective components		Х	
Residual Value	Sha	Shared	
Operations			
Revenue	Availability Model	Revenue Model	
Service Level and Quality	Sha	red	

# Typical Annual PPP Payment: Availability Payments

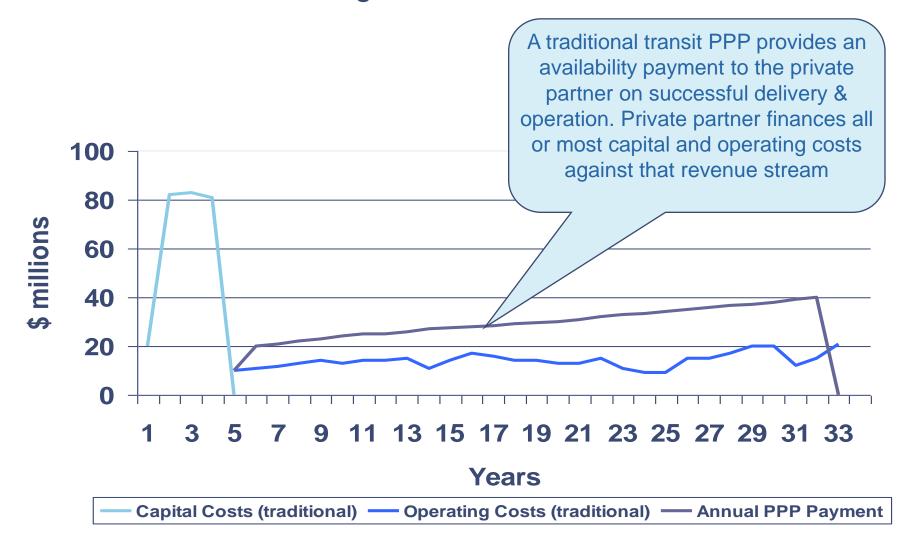
### What are Availability Payments?

Regular payments made by the public sector to the concessionaire (private sector) contingent on specific contracted services being available

### **Attributes of Availability Payments**

- > Payment amount is bid by the concessionaire to cover
  - Return of and on capital (debt and equity)
  - Operating costs
  - Life cycle costs
  - Taxes
- > Penalties for nonperformance of contracted services
  - · Reduction in payment to the concessionaire
- > Availability measures can take the form of time intervals and volume
  - Number of trains per hour for a train station
  - Daily lanes ready-to-use for a tollway
- > Payments are on a periodic basis such as monthly or quarterly
- Generally fixed with escalation for inflation

# Traditional PPP Financing versus Traditional DBB



# Availability Payments: Rewards & Risks

### Rewards

- Used as an incentive to encourage outstanding performance by the concessionaire
- Considered a stable payment stream guaranteed by the public sector to be used, in part, as debt repayment (from the lender's perspective)

**Tradeoffs** 

### Risks

- Penalties for nonperformance can sometimes be too low creating an incentive for under-performance
- Penalties too high may place undue strain on private operator and results in more risk
- Critics argue that availability payments do not go far enough to incentivize a private operator to manage demand risks

A Case Study: Canada Line

# Project Summary – A Complex Rail Deal

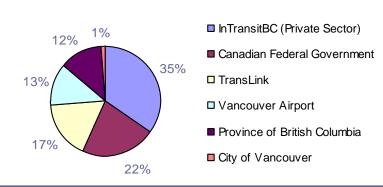


### **Project Attributes**

- Driverless Automated Light Rail System
- 19 km (12mi) / 16 stations
- 3 water crossings, 2 bridges, 9 km tunneling
- Estimated 100,000 riders daily by 2010
- Public/private partnership (P3)
- Design-Build-Finance-Operate (DBFO)
- 35-year concession agreement
- November 2009 expected completion

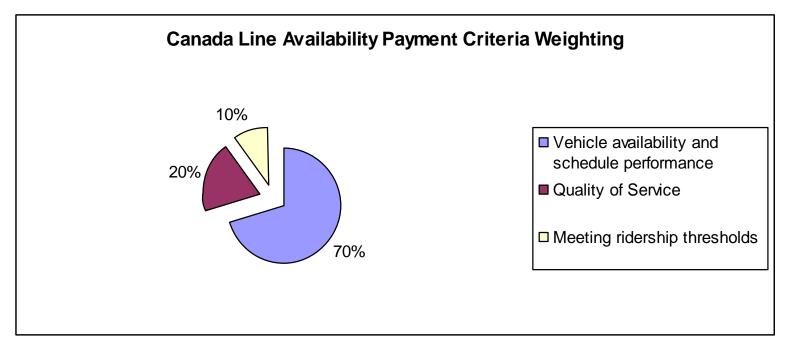
# Project Financing

US\$1.47B Total Project Cost (2003\$) [%Total]



# Availability Payments for Canada Line Deal

- Monthly availability payments are made from public sector entity to private sector entity, InTransitBC, based on the following performance measures:
  - Vehicle availability and schedule performance
  - Quality of service (passenger accessibility, comfort and convenience, and maintenance and upkeep of vehicles and stations)
  - Meeting ridership thresholds



# Risks/Impact on Private Sector (InTransitBC)

Performance Measures	Risks/Impact on InTransitBC (SPV)
Vehicle Availability and	Required to operate an average of approximately 40 trains per hour
Schedule Performance	<ul> <li>If operated 35 trains per hour, would receive 87.5% (35/40) of its maximum availability and quality payments</li> </ul>
	<ul> <li>Performance at this level on a sustained basis could reduce InTransitBC's profit by more than 50%</li> </ul>
Quality of Service of Available Trains	Payments will be reduced if quality of service does not meet the standards set out in Agreement; for example:
	<ul> <li>Operating trains continuously during scheduled operating hours</li> </ul>
	<ul> <li>Stations open to passengers 15 min. prior to departure of first scheduled train</li> </ul>
	<ul> <li>Collect, operate, maintain all passenger ticketing and fares</li> </ul>
	<ul> <li>Respond to customer service requests at stations within 4 minutes and calls from emergency alarms immediately</li> </ul>
Ridership Forecasts	Initial ridership estimates of 85-100K daily riders once operations begin
	Established for every 5 years of operations as well as at the commencement of first year and end of second year of operations
	<ul> <li>Ridership estimates may be adjusted once per year in response to events that could have a material effect on ridership</li> </ul>

# Questions?

